# Sri Lanka physical distancing policies and epidemiology from January – September 2020: A case report

# Policy Frameworks and Epidemiology of COVID-19 Working Group

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#### **Conflicts of Interest**

No conflicts of interest were reported.

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# Links to supplementary materials

Study proposal Informed consent Interview guide

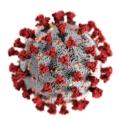
COVID-19 Country characteristics database



# I. Introduction and project description

#### A new disease that spread around the world

On December 31, 2019, the World Health Organization (WHO) was notified of a cluster of individuals with pneumonia of unknown cause in Wuhan, China.(1) On January 12, 2020, China shared the genetic sequence of the novel coronavirus with other countries to help develop diagnostic tests.(1) Thailand reported the first known case of the novel coronavirus outside of China on January 13, 2020. WHO declared the novel coronavirus (2019-nCoV) outbreak a Public Health Emergency of International Concern on January 30, 2020 with 7,711 confirmed cases, 12,167 suspected cases, and 170 deaths in China and 83 cases in 18 countries outside of China.(1,2) The disease was later named COVID-19 for coronavirus disease 2019 and the virus referred to as severe acute respiratory syndrome coronavirus 2 (SARS-CoV-2).(1) WHO declared COVID-19 a pandemic on March 11, 2020.(1)



#### Physical distancing policies and knowledge gaps

As an emerging infectious disease, governments have had to rely on the use of public policies to combat the spread of the virus.(1-4) Creating policies has been difficult due to the large amount of information and ongoing uncertainty around the characteristics of the virus and who it affects.(4) One of the most commonly used policy to mitigate (slow) the spread of the virus that causes COVID-19 centres on physical or social distancing, which relies on separating people to reduce the transmission of the virus.(5) However, it is still unclear when is the best time to institute such policies and what happens when distancing policies are eased. There are many aspects of distancing, such as recommendations for maintaining a physical distance in public, banning group gatherings, or complete lockdowns, that complicate their assessment.(5) There are also many factors that have been attributed to people acquiring or having a worse outcome from COVID-19.(6-11) However, there is no harmonized database available with all the policies, epidemiology and contextual information that is needed in order to perform comparative analyses useful to informing policy making.



#### About this project

The Policy Frameworks and Epidemiology of COVID-19 Working Group was developed after a "CONVERGE Virtual Forum: COVID-19 Working Groups for Public Health and Social Sciences Research." A group of international researchers convened to explore what physical distancing policies countries implemented and their effects on the epidemiology of COVID-19. The Working Group was further supported through an award from CONVERGE and the Social Science Extreme Events Research (SSEER) Network. CONVERGE is a <a href="National Science">National Science</a> Foundation-funded initiative headquartered at the <a href="Natural Hazards Center">Natural Hazards Center</a> at the <a href="University of Colorado Boulder">University of Colorado Boulder</a>.

#### This project is registered in:



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#### II. Methods

#### Research design

A qualitative embedded multiple case study research design was used to compare countries (or subnational jurisdictions, such as provinces, states or territories). The suite of public policies and resulting changes in the epidemiology of COVID-19 are examined within their specific country setting. Our cases start in January 2020 and end in (or after) August 2020. (Please see full <a href="study proposal">study proposal</a>). Research ethics approval was obtained by the Hamilton Integrated Research Ethics Board (HIREB) (Project # 11243).

#### Data collection

For each country, the setting, such as health systems, political systems and demographics were described to help with interpretation of findings and potential transferability, or the degree to which findings are applicable to other sites or future research.

Publicly available data was first collected on the jurisdiction following a standardized data collection form. Epidemiological data was drawn from publicly available data. WHO, World Bank, Central Intelligence Agency and other publicly available sources were used for timelines and country characteristics, where possible. Other sources of information included governmental and non-governmental websites, news articles, government reports, and peer-reviewed journals.

Next, key informant interviews were conducted to fill in gaps, verify information found through the documentary searches, and identify further participants and documentary sources of relevant information. (See <u>informed consent</u> and <u>interview guide</u>) Key informant interviews were conducted with policymakers, health workers, researchers and other stakeholders as appropriate to fill in knowledge gaps.

#### Data analysis and presentation

Our <u>COVID-19 policies</u> and epidemiology databases harmonize data on setting characteristics, policies, demographic characteristics and epidemiological risk factors and outcome metrics. These will further be described in single country or jurisdiction case reports. Comparisons will be selected based on both literal and theoretical replication. Countries that have similarities in either policies or epidemiological trends can be considered literal comparisons, whereas countries that differ will be used as theoretical comparisons. These comparisons will be submitted to peer-reviewed journals for publication.



# III. Findings

# A. Setting characteristics

#### Geographic, environmental, social and economic contextual factors

Sri Lanka is in the WHO South-East Asia Region.(12) Sri Lanka has a population of 21,803,000 and a population density of 346 people per km<sup>2</sup>.(13) However, the population is most concentrated within the wet zone in the southwest, urban centers along the eastern coast, and on the Jaffna peninsula in the north. 18.59% of people live in urban centres.(14)

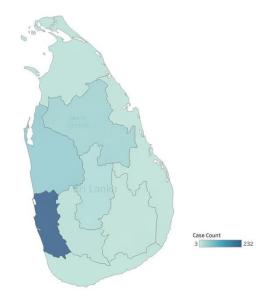


Figure 1. Heat map of Sri Lanka: Confirmed Cases on September 1, 2020 (15)

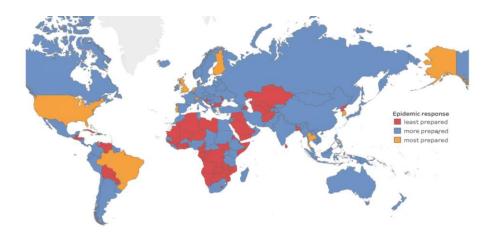
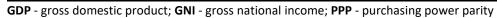


Figure 2. Global Health Security epidemic preparedness rank category



Table 1. COVID-19 relevant contextual factors for Sri Lanka

Global Health Security Index, 2019 (Overall Index Score out of 100 and category) (16)	33.9 – More Prepared
Global Health Security Index, 2019 (Epidemic Preparedness Index Score out of 100 and category) (16)	26.4 – Least Prepared
Particulate matter (PM2.5) air pollution, mean annual exposure, 2017 (micrograms per cubic meter) (17)	11.1
PM2.5 air pollution, population exposed to levels exceeding WHO guideline value, 2017 (% of total) (17)	45.54
International migrant stock, 2015 (% of population) (18)	0.19
Trust in national government, 2018 (% of population) (19)	60.85
Mobile cellular subscriptions, 2018 (per 100 people) (20)	142.65
Individuals using the internet, 2017 (% of population) (21)	34.11
Index of economic freedom, 2020 (Overall score and category) (22)	57.4 - Mostly unfree
World Bank classification, 2020 (23)	Lower middle income
GINI Index, 2016 (24)	39.8
GDP per capita, PPP, 2019 (Current international \$) (25)	13,620.12
GNI per capita, PPP, 2019 (Current international \$) (26)	13,230
Current health expenditure, 2017 (%) (27)	3.8
Vulnerable employment, total, 2020 (% of total employment) (28)	38.82
Vulnerable employment, female, 2020 (% of female employment) (29)	42.79
Vulnerable employment, male, 2020 (% of male employment) (30)	36.78
Homelessness, 2016 (%) (31)	
Adult literacy rate, 2018 (%) (32)	91.71
Literacy rate, adult female, 2018 (% of females 15 and above) (33)	90.8
Literacy rate, adult male, 2018 (% of males 15 and above) (34)	92.77
Primary school enrolment, 2018 (% net) (35)	99.11





#### Population health characteristics

Life expectancy at birth in Sri Lanka is 77 yrs (2018).(36) For males, life expectancy at birth is 73 yrs, and for females it is 80 yrs.(37,38) Non-communicable diseases are believed to play a role in who develops severe symptoms of COVID-19. In Sri Lanka, the proportional mortality from cardiovascular diseases was 34%, cancers 14%, chronic respiratory diseases 8%, and diabetes 9%.(39) (See Figure 3.) The probability of dying between ages 30-70 from cardiovascular disease, cancer, diabetes, or chronic respiratory disease was 17.4% for all adults, and 22.1% and 13.2% for males and females, respectively.(40)

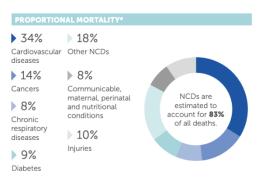


Figure 3. Proportional mortality from non-communicable diseases (NCDs) – Sri Lanka, 2016 (39)

Table 2. Age and health characteristics for Sri Lanka

	Male	Female	Total
Population ages 0-14, total, 2019 (% of total population) (41-44)	2,638,732 (12.10)	2,584,450 (11.85)	5,223,227 (23.96)
Population ages 15-64, total (% of total population) (45-48)	6,823,018 (31.29)	7,393,570 (33.91)	14,216,588 (65.2)
Population ages 65 and above, total (% of total population) (49-52)	1,001,668 (4.59)	1,361,562 (6.24)	2,363,185 (10.84)
Current tobacco use prevalence, total, 2018 (%) (53)	43.2	2.7	22.9
Raised blood pressure (Systolic blood pressure ≥140 or Diastolic Blood Pressure ≥90), ages 18+, 2015 (%) (54)	23.8	23.8	23.8
Raised fasting blood glucose (>7.0mmol/L or on medication), ages 18+, 2014 (%) (55)	7.3	8.4	7.9
Prevalence of obesity among adults (Body Mass Index ≥30), 2016 (%) (56)	3	7.7	5.4
Prevalence of Human Immunodeficiency Virus (HIV), 2019 (%	0.1		
Bacillus Calmette-Guérin (BCG) Immunization coverage estim	99		
Prevalence of undernourishment, 2018 (% of population) (59	7.6		



#### Governance and health systems

Sri Lanka is a unitary country with power for health under the federal government.(60) The Ministry of Health, Nutrition and Indigenous Medicine is responsible for health actions.(61) The Sri Lanka Podujana Peramuna, which is a liberal leaning government, has been in power since August 17, 2015.(60) The health system is funded by general tax revenues though there is a private sector that plays a crucial role in the health system. Integrated financing and delivery of resources are managed by the Ministry of Health and its nine provincial counterparts. Each provincial Ministry of Health has a Provincial Director of Health Services, and these ministries are responsible for primary and secondary levels of curative care and all preventive services. Specifically, preventive health services are provided through facilities that are led by Medical Officers of Health, each of which covers a geographic area ranging from 50,000 to 100,000 people. There are also 26 health districts each led by a Regional Director of Health Services.(62)

Sri Lanka does have a long-standing policy of providing free universal health care for the entire population, including non-citizens, but there is no social health insurance in Sri Lanka, apart from a small contributory plan for civil servants.(62) There are voluntary prepayment plans that cover about 6% of total health spending. External aid is a minor source of health spending for individuals. Out-of-pocket spending accounts for about 40% of total health expenditures, including some diagnostic and pharmaceuticals at public facilities, outpatient services and spending at private hospitals. Public health funding is primarily through public finances. Preventive medicine is only 10% of the health budget but has been largely successful, especially in domains such as maternal and child health outcomes.(62)

Table 3. Political and health system indicators for Sri Lanka

Fragile States Index score, 2020 (maximum 120, higher is worse) (63)	81.8
Fragile States Index rank, 2020 (out of 178 countries, higher is better) (63)	52
Global Freedom score and status, 2020 (64)	55 – Partly Free
Internet Freedom score and status, 2020 (65)	52 – Partly Free
World press freedom index, 2020, global score (0-100, lower is better) and rank (out of 180 countries, lower is better) (66)	41.94 – 127
Physician density, 2018 (physician/1,000 pop) (67)	1
Hospital bed density, 2012 (beds/1,000 pop) (68)	



#### Pandemic experience and preparedness

Most recently, there was a dengue fever epidemic in Sri Lanka from January 1, 2017 to July 7, 2017.(69) Sri Lanka reported 80,732 cases of dengue fever and 215 deaths.(69) The most impacted area with the greatest number of reported cases was Colombo District (18,186 cases) followed by Gampaha (12,121 cases), Kurunegala (4,889 cases), and Kalutara (4,589 cases). About 43% of cases were reported from the Western province. The circulating strain during this outbreak was identified as DENV-2. Following this, the WHO has been supporting the Ministry of Health in Sri Lanka to ensure appropriate public health responses and plans are available in the case of future epidemics of dengue fever. These include: 1) Increased number of beds when healthcare facilities are overwhelmed through temporary wards; 2) created an emergency response that includes vector control activities with support of defense forces; 3) constituted Task Force to guide response; 4) updated triage protocol to ensure appropriate management of patients in health facilities; 5) purchased fogging machines to support vector control; and 6) prepared a strategic and operational plan for intensive measures to control potential future dengue outbreaks.(69)

Prior to this, there was an outbreak of suspected myocarditis in March 2005 in Sri Lanka.(70) Sri Lanka was not greatly impacted by the Severe Acute Respiratory Syndrome (SARS), Middle East Respiratory Syndrome (MERS) or Ebola.

Sri Lanka does not appear to have a national public health emergency response plan to address multiple communicable diseases with pandemic potential. Sri Lanka does have a Comprehensive Disaster Management Programme that was put forth by the Minister of Disaster Management.(71) This does touch upon epidemics briefly but states that the Ministry of Health continues to be the primary point of prevention and management when epidemics occur. The Ministry of Health, specifically the Epidemiology Unit, monitors and reports cases of several communicable diseases including those during outbreaks. Specifically, the Disaster Management Act no. 13 of 2005 defined epidemics as being included with natural disasters, and thus epidemics and communicable diseases are treated as any other natural disaster.(71) With regards to the COVID-19 outbreak, which will be expanded on in section B, Sri Lanka did create a specific COVID-19 preparedness and response plan.(71) As well, there is a hazard risk and vulnerability assessment plan that is used to identify the probability of specific hazards occurring in pre-specified time periods and gauging the intensity or impact.(71)

Sri Lanka has a mix of laboratory systems, including state and private health institutions. The Government of Sri Lanka acknowledges health laboratory services as essential in the healthcare system and has created a national health laboratory policy to ensure appropriate standards.(72) Prior to April 6, 2020, COVID-19 testing was only available to those with symptoms and who met specific criteria in Sri Lanka. Following this date, anyone showing COVID-19 symptoms were tested. RT-PCR test kits were used in both government and private laboratory facilities, though these were not manufactured in Sri Lanka.(73,74) Rapid test kits were not used for testing as they had low sensitivity, but Anil Jasinge, the head of Sri Lanka's health service, did say that if rapid tests of better quality are developed then Sri Lanka would use them. They may be used in



the future for surveillance needs.(75) The Health Information Systems Programme (HISP) created a District Health Information Software 2 (DHIS2) tracker specifically for COVID-19 surveillance in Sri Lanka. This is a system that registers and tracks incoming travellers from areas with high risk of COVID-19 infection. Additionally, this system allows for secure entry and analysis for longitudinal and single event data at the individual-level so that health personnel can follow-up on individual cases.(76)



# B. Policies and epidemiology

#### Cases and social distancing policies

Sri Lanka's first case of COVID-19 was recorded on January 27, 2020, and Sri Lanka had 100 cases on March 25, 2020.(1) As of August 31, 2020, there were 3049 cases and 12 deaths.(13) Figure 4 shows the number of daily cases and deaths in Sri Lanka for each of the select physical distancing policies from January to September 1, 2020.

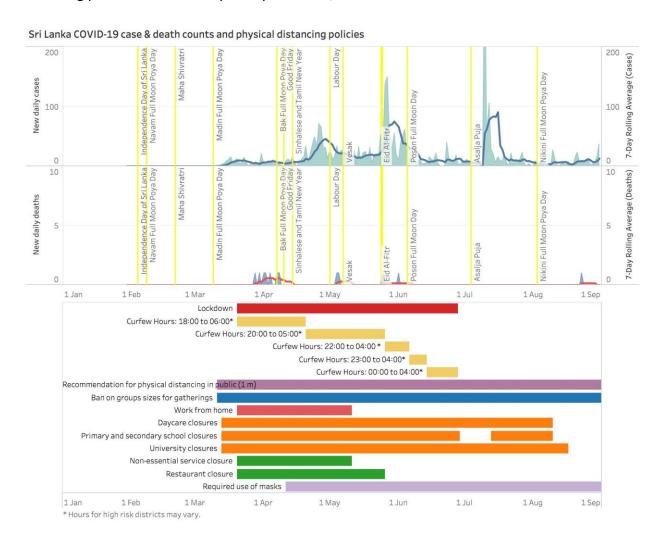


Figure 4. Number of reported COVID-19 cases and deaths in Sri Lanka with select policies from January to September 1, 2020 (15)



#### Description of events in Sri Lanka

The main spokesperson for Sri Lanka's COVID-19 response has been President Gotabaya Rajapaksha.(77) President Gotabaya Rajapaksha works alongside with the Ministry of Health to provide updates on the COVID-19 situation and create policies to reduce the spread of the disease.(78) These COVID-19 strategies are implemented at national and district levels, with contributions from various public health teams. The Epidemiology Unit formulates guidelines and reports collected data to the public. The Quarantine Unit facilitates screening measures for incoming travellers and refers patients to medical care. The Health Promotion Bureau addresses behavioural and practice changes with COVID-19, while tackling misinformation. The Family Health Bureau sets out guidelines for pregnant mothers and children. Disaster Preparedness & Response Team closely works with the public health teams.(78) Although these public health teams play an important role in proposing actions that need to be taken, the president has the final decision in what is to be implemented.

Sri Lanka had its first case of COVID-19 on January 27, 2020.(79) A tourist arrived in Sri Lanka on January 19, 2020 and was confirmed to have the virus following testing on January 27, 2020. However, the momentum of COVID-19 cases and attention to state emergency only increased in March after the first local case reported on March 10, 2020.(80) To suppress the COVID-19 curve, Sri Lanka followed a mitigation strategy. The government initially implemented a nationwide curfew on March 20, 2020 from 18:00 to 06:00 until March 23, 2020.(81) This has been extended several times to evolve with the changing case numbers. During the curfew, strict interdistrict travel bans were enforced, and individuals were prohibited from leaving their homes with the exception for essential needs.(82) The Sri Lankan police had a leading role in managing curfew orders, as they responded to reports of violations, arrested suspected violators, and took vehicles in their custody.(83,84) From March 20, 2020 to April 20, 2020, the police have arrested 34,131 individuals and suspended 8714 vehicles into their custody.(84)

On April 20, 2020, the Sri Lankan authorities had relaxed the ongoing curfew measures in several districts.(85) The curfew was lifted at 05:00 and reimposed at 20:00 in all districts except for high-risk regions, such as Colombo, Gampaha, Kalutara, and Puttalam. On May 26, 2020, curfew measures were further relaxed for all districts between 22:00 to 04:00. On June 26, 2020, curfew hours were relaxed between 23:00 to 04:00, and then between 00:00 to 04:00 on June 14, 2020 (86,87). However, these mentioned curfew hours were not always applicable for high-risk regions, as the hours varied depending on the case counts of these areas. On June 28, 2020, the nationwide curfew was lifted.(87) The implementation of a nationwide curfew in Sri Lanka was unique for COVID-19.(82) Prior to COVID-19, a nationwide curfew was imposed in 2019 in response to the Easter bombings.(88)

Along with a nationwide curfew, the Sri Lankan authorities had introduced physical distancing measures of at least 1 metre distance on March 11, 2020.(89) On April 11, 2020, it became mandatory for individuals to wear face masks while in public. Furthermore, in early May, disinfectants were also sprayed in many places in Sri Lanka's capital Colombo as a preventative measure against COVID-19.(90) In fact, there were occasions where the Sri Lankan police would



spray disinfectants on individuals. However, WHO states that spraying disinfectant on the streets does not eliminate the virus as the disinfectant is inactivated by dirt and debris. (90) WHO also states that spraying individuals with disinfectants could be physically and psychologically harmful and would not reduce an individual's ability to transmit COVID-19. The practice of mass disinfectant spraying has not been reported in the latter half of the duration of this report.

While Sri Lanka has actively minimized human movement and contact through nationwide curfews and distancing measures, it has also been proactive in defining cases and clinically suspected contacts. A confirmed case is a person with a laboratory confirmation of COVID-19 infection, irrespective of signs or symptoms.(91) All confirmed cases are then transferred to a COVID-19 Treatment Centre. Close contacts are those who have been in the same enclosed environment as a contact for more than 15 minutes. This includes the same household, workplace, or vehicles. Extensive definition of clinically suspected cases and disposition of cases is outlined In Table 4, as updated on April 23, 2020.(91)

Table 4: Definition and Disposition of Clinically Suspected Cases in Sri Lanka (91)

Clinically Suspected Cases	Disposition of Cases
, .	
A person with acute respiratory illness with a	The person should be admitted to the closest
history of fever AND returning to Sri Lanka	hospital for confirmatory testing and
from any country within the last 14 days	management. This should be done with prior
	consultation with the hospital to ensure
	necessary prevention and control
	precautions.
A person with acute respiratory illness AND	The person should be admitted to the closest
has been in close contact with a confirmed or	hospital for confirmatory testing and
suspected COVID-19 case during the last 14	management. This should be done with prior
days before the onset of symptoms.	consultation with the hospital to ensure
	necessary prevention and control
	precautions.
A person with acute respiratory illness with a	The person should be admitted to the closest
history of fever AND has traveled to an area	hospital for confirmatory testing and
of high transmission of COVID-19 during the	management. This should be done with prior
14 days before symptom onset	consultation with the hospital to ensure
, , ,	necessary prevention and control
	precautions.
A person with acute pneumonia regardless of	The person should be managed at a hospital
travel or contact history	in a designated area, such as isolation unit or
,	intensive care unit. A PCR test should be
	conducted, and if the test is positive, the
	patient is transferred to a COVID-19
	treatment centre.
	treatment tentre.



A person with fever and in respiratory	The person should be managed at a hospital
distress	in a designated area, such as isolation unit or
	intensive care unit. A PCR test should be
	conducted, and if the test is positive, the
	patient is transferred to a COVID-19
	treatment centre.
An asymptomatic person with an	The person should be admitted to hospital. If
epidemiological link to a confirmed COVID-19	tested positive, the person is transferred to
case	COVID-19 treatment facility.

With increased hospital admissions from confirmed and suspected clinical contacts, Sri Lanka faced shortages of equipment.(92) On May 5, 2020, WHO donated essential laboratory equipment, such as PCR machine, hospital equipment, personal protective equipment (PPE), and consumables to the Government of Sri Lanka.(93) The contribution from WHO supported Sri Lanka's response to the outbreak. Along with external aid, Sri Lanka Institute of Nanotechnology (SLINTEX) formed a 20-member task force of scientists to research solutions for face masks, hand sanitizers and rapid test kids.(92) The team partnered with the private sector and formed manufacturing processes for these items.

Along with separating clinically suspected cases in health care settings, asymptomatic high-risk contacts are expected to isolate themselves through quarantining at home. (94) High risk contacts include individuals returning to Sri Lanka from countries and having contact with suspected or diagnosed cases. These individuals are expected to home quarantine for 14 days, with body temperatures monitored twice a day. If symptoms start to present, they are to immediately inform the Ministry of Health or the Public Health Inspector. (94)

Tourism, one of Sri Lanka's major industries, has been significantly impacted by COVID-19.(95) On March 7, 2020, the government announced that travelers arriving from Italy, Iran and South Korea were expected to quarantine for 14 days.(96) With the rise in local cases, all visas and incoming flights to Sri Lanka were suspended starting March 17 and 18 respectively. On April 25, 2020, departing flights with passengers originating from Colombo were allowed to operate. The government also stated that repatriation flights would be arranged on a case-bycase basis. A PCR test is conducted at the Colombo Airport for all those returning to the country.(97) These individuals were further expected to quarantine at home for 14 days.(96) As well, the use of cruise ships was banned on March 3, 2020. Borders were planned to reopen on August 1 for non-essential travels, but this was extended.(96)

On March 13, 2020, The Ministry of Education declared that all schools would be closed. (98) Preschools were planned to initially reopen on July 6, 2020 with full capacity, but remained closed until August 1. (99,100) Primary and secondary schools were planned to reopen at different stages starting June 29, 2020. (101) The first stage of reopening involved teachers and principals returning on June 29, 2020, followed by students in Grades 5, 11, and 13 returning on July 6, 2020. Due to the rise in cases, the Ministry of Education shut down schools again for all



grades starting July 13, 2020.(102) Maintaining social distancing, schools again reopened on a staggered schedule beginning August 10, 2020. Schools with less than 200 students operated similar to before the lockdown, while the other schools created a new schedule based on the grade of the class.(102) Universities, similar to primary and secondary schools, reopened on August 17, 2020, but earlier openings were made for examinations.(103) Examinations were held in person on dates respective to their faculties.

Most non-essential services were closed from March 20, 2020 to May 11, 2020.(82) Businesses were recommended to use telecommunicating facilities during this period.(96) On May 11, 2020, state organizations decided on who would return to work to ensure return to normalcy.(104) With the resumption of civilian life, authorities advised the public to go shopping on days based on the last digit of their ID card. Hotels and restaurants began to reopen their services on May 26, 2020.(105) There was no suspension of elective medical or dental procedures. However, services provided by hospitals slowed down due to reduced numbers of staff.(106)

Physical distancing policies were supported through economic relief for individuals and businesses. These reliefs were first announced on March 23, 2020, and newer aids were added during the duration of this study period to include more facilities and benefits. (107) The government issued an interest free advance of Rs. 10,000 to all low-income households, vulnerable families, registered senior citizens, and disabled persons. (108) Furthermore, financial institutions have implemented a debt moratorium on capital and interests for businesses to relieve the impacts of COVID-19. This includes a moratorium on personal loans for private sector nonexecutive employees until May 30, 2020, a three-month moratorium for all personal loans, and a six-month debt moratorium for industries in small enterprises, tourism, apparel, and related logistic service providers. Along with a debt moratorium, financial institutions provide working capital requirements at an interest rate of 4% and waive off interest payments for at least 6 months for logistic service providers. At an individual level, payment of electricity and water bills that are below 15, 000 rupees and monthly credit card bills of below 50,000 rupees is extended till April 30, 2020.(107) Along with an extended payment date, the minimum monthly payment on credit cards is reduced by 50%.(108)

Further insight to COVID-19 response and suggestions for future pandemics were provided by interviewees. Through qualitative interviews, it was noted that there were frustrations initially with the delay in managing the pandemic due to officials wanting to carry forward with elections.(109) The elections were postponed after public complaining and statements from health authorities. President Gotabaya Rajapaksa dissolved the parliament on March 2, 2020 and the parliamentary election was held on August 5, 2020 after postponing twice on April 25, 2020 and June 20, 2020 to ensure voting was held safely.(110) Sri Lanka has been functioning without a parliament for months, and the implications of this on COVID-19 response is not studied in this report. The interviewee also stated that for better COVID-19 risk management, the government could have done earlier testing and lockdown measures.(109) Since the first community case of COVID-19 on March 10, 2020, there was a delay in action for a week which upset the public.



#### Disproportionately affected populations

There are certain groups that are believed to be disproportionately affected by COVID-19 in Sri Lanka. (111-113) The case numbers amongst these populations are rarely reported.

#### **Care Homes for Older Persons**

Although numbers of care home-related cases are not reported, adults aged over 60 have a higher risk of dying from COVID-19. Sri Lanka has a rapidly aging population and formulated public health responses to address this vulnerable population.(111) The government specifically focused on care homes for older persons, and derived extensive instructions for the workers to follow. If any individual in the facility developed symptoms, such as cough, fever, or sore throat, the Medical Officer of Health or helpline 1390 are contacted and their advice is followed accordingly.(112) Proper ventilation and adequate sunlight are maintained. The air conditioning filters are washed and cleaned once a week. Along with other sanitary practices, a record of visitors was kept and outsiders were not allowed to be in direct contact with seniors.(112)

#### **Migrant Workers**

Other populations that are believed to be disproportionately affected are migrant workers. Migrant workers faced severe economic challenges with their return to Sri Lanka.(113) They were not paid salaries for over two months and did not receive financial assistance on their return. Migrant workers also experienced hostile attitudes from the government as they accounted for the spike in cases between May 24 and 28, with exact numbers not reported. The workers state that the lack of prompt repatriation by the government could explain why many of them were infected in other countries.(113)

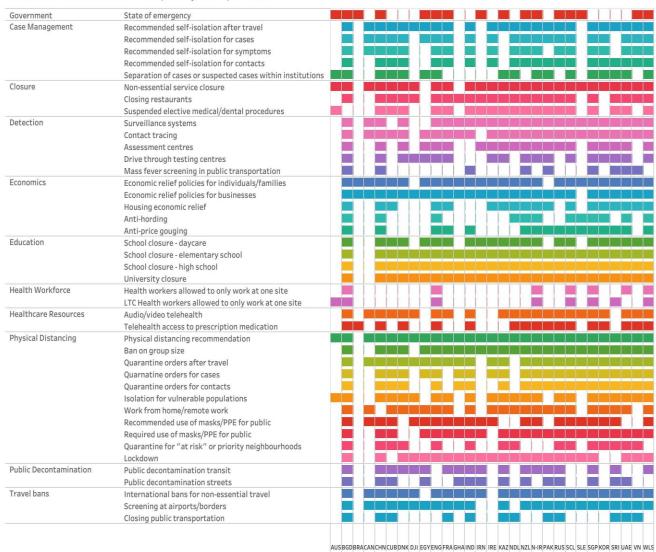


#### Comparisons with other country responses

There are many concerns in trying to compare countries' responses to COVID-19. This is shaped by limitations of the data itself and differences in contextual factors. A separate paper by this working group describes limitations of COVID-19 data. (Submitted) Table 5 presents a list of countries and their use of different physical distancing policies.

Table 5. Comparative national-level responses to COVID-19 by country – updated August 21, 2020 (filled in means policy was implemented)

#### National level COVID-19 policy comparison



AUS-Australia, BGD-Bangladesh, BRA-Brazil, CAN-Canada, CUB-Cuba, DNK-Denmark, DJI-Djibouti, EGY-Egypt, ENG-England, FRA-France, GHA-Ghana, IND-India, IRE-Ireland, KAZ-Kazakhstan, NDL-Netherlands, NIR-Northern Ireland, PAK-Pakistan, RUS-Russia, SCL-Scotland, SLE-Sierra Leone, SGP-Singapore, KOR-South Korea, SRI-Sri Lanka, UAE-United Arab Emirates, VN-Vietnam, WLS-Wales



# IV. Discussion of main findings, limitations, and next steps

Sri Lanka has a population of 12,413,249 with 3,012 cases and 12 confirmed deaths as of August 31, 2020.(13) Sri Lanka had its first community case of COVID-19 on March 10, 2020, and since then, rigorous measures were taken to contain the spread of COVID-19.(80) This includes a nationwide curfew that was initially implemented on March 20, 2020 for three days but was extended multiple times with the evolving case numbers.(81) Curfew measures were relaxed with shorter time frames throughout the process and was lifted on June 28, 2020.(87) While Sri Lanka actively minimized human movement through a nationwide curfew, it has also been proactive in defining and addressing assessment plans for cases and clinically suspected cases. Cases were transferred to COVID-19 treatment facilities, and suspected clinical cases were transferred to hospitals where individuals were tested. If suspected cases are tested positive, they are transferred to treatment facilities as well.(91) Sri Lanka faced shortage of equipment such as PPE and PCR test kits. WHO supported the country by donating equipment.(93) High risk contacts that are asymptomatic are expected to quarantine at home.(94)

Tourism in Sri Lanka has also been significantly impacted by COVID-19. To further curb the spread of COVID-19, incoming flights were suspended on March 18, and borders for nonessential travels continue to be closed passed August 1, 2020.(96) Schools were closed on March 13, 2020 and reopened for selective grades on July 6, 2020.(98-100) However, with a sudden rise in case, the Ministry of Education shut down schools again on July 13, 2020 and reopened on August 10, 2020 on a staggered schedule for primary and secondary students.(102) Non-essential services were closed from March 20, 2020 to May 11, 2020, and to limit the movement of civilians, authorities advised to go shopping based on the last digit of their ID card. These physical distancing policies were supported by economic relief for individuals and businesses.(108) Businesses were given a debt moratorium on capital and interest to assist to relieve the impacts of COVID-19. Monetary aid was provided to low-income households, vulnerable families, registered seniors and disabled persons. Further financial reliefs were provided through an extension in various household payments.

Although these policies have been successful in containing the spread of COVID-19, earlier implementation of testing and lockdown measures could have further reduced the number of cases.(109) The experiences from COVID-19 as outlined in this report can act as considerations for future pandemics.

#### Conclusions

COVID-19 has had a significant impact worldwide from loss of life to economic hardship. Sri Lanka has tried to effectively control the number of cases and deaths, but the long-term impacts of this pandemic have yet to be fully understood. Sri Lanka is beginning to see closures and curfews again due to the resurgence in the number of cases. The effectiveness of these strategies has to be further investigated to ensure the most appropriate physical distancing and containment strategies are being used. Comparative work is being conducted by this Working Group to understand what policies work, where and why.



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